

# **Senate Joint Resolution 347 Commission on the Revision of Virginia's State Tax Code**

## **Overview of State and Local Service Requirements**

**Walt Smiley, Joint Legislative Audit and Review Commission Staff**

**September 25, 2003**

# Background

---

2

- **JLARC was asked to overview key service areas where both State and localities share funding, management, and/or service delivery**
  - JLARC has completed reports in key areas over the last several years
- **Discussed services and responsibilities with staff from Virginia Municipal League, Virginia Association of Counties, Virginia First Cities Coalition, others**

# Conclusions

- **The State sets minimum standards for delivery of a wide range of services, and provides funding. The State provides some services; localities provide others; still others are shared**
- **Where localities provide services, they typically must meet State standards to receive State funding and have less flexibility in providing those services.**
- **Other examples include environmental services (water & wastewater treatment, landfills), building code enforcement, elections, etc.**

Required Services	Constitutional Mandate?	State Minimum Standards?	Do Locals Exceed?	How Managed	State Approves Service	Overall Degree of Local Flexibility	FY 04 funding (\$ in millions, State \$GF)
<b>Local &amp; Regional Jails</b>	Sheriffs	Yes: staffing, space, meals, activities, etc	Most exceed staffing standards & supplement some salaries	Locally or by regional boards	Regional: State contributes 50% for construction	Moderate	State: \$392.8 (Includes \$247.3 for deputy sheriffs) Local: \$241 (FY 01)
<b>Law Enforcement</b>	Sheriffs only, not police	Training standards; 1:1500 ratio for deputies, no staffing ratios for police departments	Yes for training & staffing	Locally	Staffing ratios for deputies	High	State: \$168.8 (HB599) + portion of deputies (above) Local: \$N/A
<b>K-12</b>	Yes	Yes: SOQ, SOLs, Federal NCLB/AYP	Exceed SOQ & SOL, 55% schools meet AYP	Locally	State prescribes graduation requirements & standards of learning for most classes	Low to Moderate	State: \$3,829 (FY02) Local: \$4,569 (FY02)
<b>Comprehensive Services for Youth &amp; Families (CSA)</b>	No	Yes: State eligibility criteria with local discretion	Yes – spending more than required for match	Locally, with judicial involvement	State funding contingent on meeting state standards	Moderate	State: \$169.0 Local: \$96.3
<b>Health</b>	No	All but 3 are State-operated; and most are organized on regional basis	Yes – local programs; also provide office space & supplement salaries and staffing	State	Yes, but agencies may go beyond state required services	Required services: Low to Moderate	State: \$78.2 Local: \$54.0

<b>Required Services</b>	<b>Constitutional Mandate?</b>	<b>State Minimum Standards?</b>	<b>Do Locals Exceed?</b>	<b>How Managed</b>	<b>State Approves Service</b>	<b>Overall Degree of Local Flexibility</b>	<b>FY04 Funding (\$ in millions, State \$GF)</b>
<b>Community Services Boards</b>	No	Yes – State approves contract for provision of core services	Most provide more than core services. Locals provide office space.	Mix of local and regional boards	Specified in contracts between State and localities	Moderate	State: \$150.0 Local: \$161.7 (FY03)
<b>Social Services</b>	No	State supervised (State standards), locally administered	All exceed for administration & programs	Locally, except State has guidelines for hiring & service provision	No for most services; Yes for locally funded programs	Low to Moderate	State: \$154.0 Local: \$116.0
<b>Transportation (Roads)</b>	No	Yes – Construction & Maintenance	Generally no, but some localities have spent local funds on new roads. Cities exceed street maintenance standards	State manages all roads except in cities & two counties	Counties: State provides. Cities must meet State standards to get State funds	Low to Moderate	VDOT: \$2,991.1 (NGF + GF, inc. federal) Local: N/A
<b>Courts (inc. probation)</b>	Yes	Yes	Yes for some programs, office space, staffing, salary supplements	State manages	Courts apply State law	Required services: Low	State: \$440.8 Local: \$119.6 (FY02)