

DEPARTMENT OF HEALTH & LOCAL DEPARTMENTS OF HEALTH

State administered locally supported system that allows localities flexibility to address unique local health needs while complying with state law, regulation, and policy regarding service provision. With a few specific exceptions, services are planned, delivered, and funded by the state with localities contributing local matching funds in an amount determined in accordance with a sliding scale based on local revenue generation capacity.

State Board of Health -- Develops a program of environmental health, laboratory, preventive, curative, and restorative medical care services to be provided by the Department of Health on a regional, district, or local level.

- Adopts and enforces regulations
- Issues emergency orders and regulations to address emergencies that threaten the public health
- Suggests legislation necessary to protect public health

State Department of Health -- Administers programs for the protection of public health.

Local departments of health - Every county and city must establish a local department of health.

- State-operated: services delivered by the state in accordance with a contract between the locality and the Board of Health; Commissioner appoints the health director; employees are state employees (93 counties, 36 cities)
- Locally operated: services delivered by the locality in accordance with a contract between the locality and the Board of Health; local governing body appoints the health director and may appoint a local board of health to establish policies and advise the health department; employees are local employees (Counties of Arlington & Fairfax; Cities of Falls Church and Fairfax)

Local Government Agreement -- Contract between the state and local governments that establishes the relationship between a locality and the state; sets out the services to be provided by the local health department and the funds to be provided by the state.

District health departments -- State-operated local health departments may be consolidated into district health departments if the Commissioner determines that consolidation would be more efficient; local governing bodies must adopt a resolution agreeing to consolidation.

- Currently 35 health districts, composed of between one and 10 localities each
- At least one service site is located in each locality within the health district
- Services may vary across localities within a single district on the basis of need, funding, and private sector capacity; specific services available within a locality are determined by the local government agreement

Cooperative Funding Model -- Establishes state and local funding obligations.

- Local match is between 18 and 45 percent
- Each locality's match rate is based on the locality's revenue generation capacity; localities with lower capacity have lower local match requirement
- Funding formula does not recognize health disparities, social determinants of health, or unique health needs of localities
- If a locality is unable to meet its match requirement, the state share is reduced to an amount for which the locality is able to pay its local match

Service delivery models -- Local departments or health districts may provide services:

- Directly to the public
- Through contracts with individual private providers or agreements with nonprofits
- By transferring patients to private providers after providing initial services directly
- Through collaboration with private providers to ensure services are available to the public

DEPARTMENT OF SOCIAL SERVICES & LOCAL DEPARTMENTS OF SOCIAL SERVICES

A state-supervised, locally administered system for the administration, supervision, and delivery of social services for individuals, families, and communities.

State Board of Social Services -- Adopts regulations for the administration and delivery of social services; advises the Commissioner; reviews programs for compliance with state and federal law; conducts investigations and hearings.

State Department of Social Services -- Supervises the administration and delivery of social services by local departments to ensure compliance with state and federal law; works cooperatively with local departments of social services to facilitate the delivery of social services; provides programmatic and administrative support to localities, including policy guidance, training, consultation, and monitoring.

Local boards of social services -- Every county and city must establish a local board of social services; counties and cities may establish a single local board serving multiple jurisdictions. How a board is constituted may vary depending on whether the board represents a single jurisdiction or multiple jurisdictions, whether the board serves a county or a city, or the form of government of the county served.

- Local boards administer social services in the jurisdiction served in accordance with regulations adopted by the Board of Social Services; must report to the Commissioner regarding administration and delivery of social services in the locality
- Local boards may be:
 - Administrative: provide direction and oversight of local director; participate in programmatic and personnel decisions; have discretionary power of requests for local funding
 - Advisory: monitor local social services programs and meet with local officials as representative of the interests of citizens served by the local department

Local departments of social services -- Every locality must establish a local department of social services under supervision and management of a local director of social services.

- Counties and cities may combine to establish a single department serving multiple jurisdictions; may be counties or cities that have combined into a multi-jurisdictional local board or counties and cities with separate local boards
- Local director is appointed by the local governing body or bodies represented by the board unless the locality's charter or ordinances provide otherwise; local director must be selected from a list of eligible individuals furnished by the Commissioner of Social Services
- Employees are employees of the local government but must meet personnel standards adopted by the Commissioner of Social Services

Funding -- Administration and delivery of social services in the Commonwealth are funded through a mix of local, state, and federal funds.

- Local governing bodies must appropriate funds sufficient to pay for social services in the locality; local boards must submit budgets to the governing body of each locality served by the board, with a copy to the Commissioner, each year
- Federal funds are allocated to the Commonwealth for specific programs and services; each month, the Commissioner transfers the federal share of the amount the locality paid in for services the previous month to the locality and the remaining balance is paid by the Commissioner out of state general funds allocated to the Department of Social Services for such purpose
- Localities must pay local matching for state general funds; local match requirements vary by program; administrative costs are split equally between the state and locality
- If a locality fails to provide services, the Department of Social Services may withhold funds

DEPARTMENT OF BEHAVIORAL HEALTH AND DEVELOPMENTAL SERVICES & COMMUNITY SERVICES BOARDS

State-supervised, locally-operated system of behavioral health services.

State Board of Behavioral Health and Developmental Services - Policy board charged with promulgating regulations and adopting programmatic and fiscal policies for operation of the public behavioral health system; monitoring activities of the Department and its effectiveness in implementing policies of the Board; and advising the Governor, Commissioner and General Assembly on matters relating to behavioral health services.

Department of Behavioral Health and Developmental Services - Plans, manages and supervises the delivery of behavioral health (mental health, substance abuse and developmental disability) services in the Commonwealth, including operation of state hospitals and delivery of services by community services boards (CSBs).

Community Services Boards - Every county and city shall establish a CSB, either by itself or in combination with other counties and cities, which shall serve as the single point of entry into the publicly funded behavioral health services system.

- Provide behavioral health services either directly or through agreements with private providers;
- May be:
 - Operating - appoints CSB director, subject to approval of the Department, fixes compensation, and evaluates performance; receives funding for services directly and acts as its own fiscal agent
 - Administrative policy - works with local governing body to appoint and evaluate the CSB director and set compensation; carries out such duties as may be assigned by the local governing body
 - Policy-advisory with local department
 - Local department delivers behavioral health services
 - Board advises local governing body regarding policies and regulations for delivery of services and operation of facilities by the local department; reviews and evaluated services provided by and operations of the local department; participates in the selection and evaluation of the director of the local government department responsible for delivery of behavioral health services, who serves as the director of the CSB; and carries out such duties as may be assigned by the local governing body

Performance contracts - Contract between the Department and a CSB for the provision of behavioral health services; establishes state and local responsibilities with regard to delivery of services and funding for services.

- Describes: responsibilities of the Department and the CSB; conditions that must be met for receipt of state funds; description of populations to be served; specific performance and outcome measures; provisions for management of CSB use of state hospital beds; enforcement mechanisms to address failure to substantially comply with the contract, including a remediation process and process for termination of all or part of the contract; and reporting requirements for CSBs
- May vary across CSBs, with different requirements for different CSBs

Funding - Administration and delivery of behavioral health services in the Commonwealth are funded through a mix of local, state, and federal funds.

- State general funds appropriated to the Department for such purpose are allocated to CSBs for disbursement in accordance with Department procedure and requirements of the performance contract; amount of each CSBs allocation based on consideration of the total amount allocated for such purpose, previous allocations to each CSB, requirements or conditions attached to appropriations, CSB input about use of and methodologies for allocating existing and new state controlled funds, and other considerations
- Localities must contribute matching funds equal to 10 percent of the total amount of combined state and local funds for CSB operating expenses or construction of facilities; local match may be waived by the Department in accordance with Board policy