Notes on The Impact of New Technology Motor Vehicles on Virginia Highway User Fee

Revenues

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- I. What's Coming in the next Five Years: Fuel Efficiency Has Momentum
  - A. More diesels in light vehicles
    - 1. Ford F-150, first 1/2-ton pick up w/ diesel; Expedition to get diesel
    - 2. DaimlerChrysler "Bluetec" diesel technology, 2008; this project was not disbanded w/ sale of Chrysler
    - 3. VW-Audi, 50 states diesel, 2008, 2<sup>nd</sup> half;
    - 4. "50 states diesels" coming to: BMW, Jag-Landrover, Hyundai Veracruz '10, Honda Accord '09; Mitsubishi '10
  - B. Plug-in electric-hybrid
    - 1. Chevy Volt; as early as 2010; Ford Escape, 2012
    - 2. GM to use lithium-ion batteries; smaller, lighter, generate heat
    - 3. need lithium battery to stand the severe cycle of full charge to near complete discharge
    - 4. The GM Volt plug-in gets the equivalent of 150 mpg on a 60 mile commute; 40 miles on pure electric; has 1.0 liter engine; only purpose of gasoline motor is to recharge batteries
  - C. More full hybrids
    - 1. Ford Fusion/Mercury Milan
    - 2. Toyota/Ford/Honda/Nissan use nickel-metal hybrid batteries
    - 3. By 2011: BMW; Porsche; Volvo; Nissan, Subaru/Toyota, Suzuki, Toyota, and most Lexi will have full hybrid availability
    - 4. GM will have 3 hybrid systems by '09
    - 5. GM big SUV (Suburban) hybrid, 20-25% better MPG for '08 model
  - D. Mild hybrid

Better MPG from combination of engine deactivation & acceleration boost from electric super charger; 15-20 % mileage improvement; Saturn Vue & Aura, Malibu all in '08

- E. New technology gasoline engines
  - 1. Daimler, 39 MPG, large car direct injection; 1.8 L, 238 HP
  - 2. engine deactivation at idle
  - 3. Ford "Twin-force" (4.6, 8 cyl); same fuel efficiency as diesel; 25-30 % better w/ direct injection & turbo charging; MKS '09
- F. Entry of class "A" and "B" vehicles into the U.S. Market Examples include:
  - 1. Daimler 'Smart' Car (A)
  - 2. BMW 1 series
  - 3. The Chinese 'Dodge'
  - 4. European 'Fords'

Summarizing I:

- 1. Fuel Efficiency Has Momentum
  - a. Europeans are heavy into diesel, but lesser impact on USA, unless Ford light truck diesel takes off
  - b. full hybrids: this is where the action is; relative price should fall, making them more attractive; unless Congress changes tax law, the hybrid credits apply to too few units to make a difference
  - c. plug-in/electric hybrid; real future <u>if</u> the lithium-ion battery is viable; within 3 years, effective 150 mpg between Richmond and Fredericksburg; Fredericksburg and Arlington GM banking on leaping ahead of Toyota
  - d. mild-hybrids: more hype than anything; tweaks
  - e. more efficient gasoline-tweaks, turbo charging, direct injection
  - f. fuel inefficient truck-based SUVs will be retiring with time
  - g. fuel cells are still far into the future; over a decade away
- II. A "Model" Highway User Tax System
  - A. 3 components to highway user tax system
    - 1. fixed fee/mo for the right to drive in VA Equivalent to current registration fee/license plates
    - 2. variable fee/based on miles driven/mo Equivalent to current motor fuels tax
      - a. fee could vary by region of state
      - b. fee could vary by type of road taken
      - c. fee would always be > 0 per mile
      - d. fee per mile could vary with weight
      - e. fee per mile charge would be designed to cover the variable maintenance cost/mile and highway growth
    - 3. variable congestion user tax (could be incorporated into 2 above with less invasiveness)
      - a. fee would be  $0 \text{ or } \ge 0$  on the same road depending on time & day of travel
      - b. fee would vary by time of day and day of use
      - c. in most sections of the Commonwealth, this component would always be  $\emptyset$
      - d. this tax/user fee is designed to better utilize existing roads & to cover cost of capital for new roads where excess demand exists
      - e. this fee could be used to fund public transit by region; so a Bland County resident traveling to Fairfax, would contribute to DASH and/or Metro only when traveling there
  - B. Collection Specifics
    - 1. system would be GPS satellite based
    - 2. monthly bill-itemized very similar to current cell phone statements

- a. itemized by fixed charge say \$50 year/12
- b. itemized by miles driven Today for gasoline it would approximate  $20 \notin /gal/15 \text{ mpg} = 1.25 \notin /mile$
- c. itemized by place & time of day, like cell phone, if a congestion component were to be incorporated
- d. suggested driving alternative routes & times to lower this component
- 3. no pay? no problem. immobilize vehicle from satellite; very similar to what "buy here-pay here" dealers currently use

## III. Implications

- A. On motor fuels tax collections
  - 1. <u>ceterus paribus</u>, hybrids are heavier, use much less gas
  - 2. charge hybrid/plug-ins with higher registration fees? inefficient & perverse; raises FC, lowers VC, want the opposite: want a system that collects per mile driven, when & where
  - 3. Increase diesel fuel user taxes above gasoline
    - a. diesels are heavier
    - b. get much better mileage
    - c. more durable; lower title tax/mile
    - d. issue of heavy trucks; non-residents pay disproportionate share; motor fuel surcharge on heavy vehicles has been 2¢ /gallon since 1956 in VA
- B. Registration fees on New Technology Vehicles?
  - 1. increases FC
  - 2. need very high registration fee to make a difference per mile; penalizes the low user; the high user underpays
  - 3. incentive in D.C. metro area for firms to register elsewhere
  - 4. lessens incentives to adopt new technology
- C. Higher Gasoline Taxes?
  - 1. ignores the basic problem of what is coming
  - 2. higher gasoline taxes is what TRB recommends
- D. An odometer mileage fee collected as part of state safety inspection?
  - 1. problem with nonresident collection
  - 2. problem with odometer fraud
  - 3. collectibility issues