# JOINT SUBCOMMITTEE STUDYING THE COMPREHENSIVE SERVICES FOR AT-RISK YOUTH AND FAMILIES PROGRAM

#### **Program Administration**

1. **Mandated vs. Non-mandated populations:** Eliminate "mandated" and "non-mandated" categories; provide services to all children who demonstrate a qualifying behavioral health care need.

**Source:** Joint Legislative Audit and Review Commission, *Review of the Comprehensive* Services Act (1998)

Action: Legislation amending § 2.2-5211, subsection (C) to eliminate language identifying mandated population for sum sufficient funding. May want to keep language authorizing local governments to require parental or legal financial contributions.

 Mandatory Uniform Assessment Process: Require adoption of a mandatory uniform assessment process to be used by all localities, which identifies the appropriate level of care for various levels of risk, and ensures that all CSA participants receive necessary services and are served in the least restrictive environment.
Source: Joint Legislative Audit and Review Commission, *Review of the Comprehensive Services Act* (1998)

Action: Legislation amending § 2.2-2649 (Office of Comprehensive Services; powers and duties) to require the Office of Comprehensive to develop mandatory uniform assessment process to meet these goals <u>and</u> legislation amending § 2.2-5208 (FAPT; powers and duties) to add requirement that FAPTS implement a mandatory uniform assessment process to meet these goals.

3. **Case Management**: Require development of uniform standards for case management, to include: initial intake and screening, assessment, development of a plan of care (including participation of service providers), implementation of the plan of care, service monitoring, periodic follow-up and formal review of the child's status, and planning for discharge.

**Source:** Joint Legislative Audit and Review Commission, *Review of the Comprehensive* Services Act (1998)

Action: Amend § 2.2-2649 to require the Office of Comprehensive Services to develop uniform standards of case management <u>and</u> legislation amending § 2.2-5208 to require FAPTs to implement uniform standards of case management.

 Case Management: Provide funding for care coordination through CSA. Source: Joint Legislative Audit and Review Commission, *Review of the Comprehensive Services Act* (1998); Ms. Kim McGaughey, Presentation before the Joint Subcommittee, 2007

Action: Budget amendment allocating funding for care coordination.

# **DRAFT - LIST OF POSSIBLE RECOMMENDATIONS - DRAFT** 1

 Utilization Review: Require development and implementation of mandatory uniform standards for utilization review for all providers of CSA funded services.
Source: Joint Legislative Audit and Review Commission, *Review of the Comprehensive Services Act* (1998); Ms. Kim McGaughey, presentation before the joint subcommittee, 2006.

Action: Amend § 2.2-2649 to require the Office of Comprehensive Services to develop uniform standards for utilization review <u>and</u> legislation amending § 2.2-5208 to require FAPTs to implement uniform utilization review process.

Performance Standards: Require development and implementation of a system of performance standards for CSA, including basic parameters that would be used to evaluate local decisions regarding levels of care and participant outcomes.
Source: Joint Legislative Audit and Review Commission, *Review of the Comprehensive Services Act* (1998); Ms. Kim McGaughey, presentation before the joint subcommittee, 2006.

Action: Amend § 2.2-2649 to require the Office of Comprehensive Services to develop performance standards.

 Periodic Review: Require systematic, periodic reviews of placements and services provided, to determine whether service plan continues to be appropriate. Source: Joint Legislative Audit and Review Commission, *Review of the Comprehensive* Services Act (1998)

Action: Legislation amending § 2.2-5208 to require FAPTs to conduct period reviews of placements. This could also be placed with the CPMT (§ 2.2-5206)

Service planning: Require each community to develop a plan for returning children currently in residential placements, who could be served more effectively in their homes, schools, and communities, to their homes once services are in place.
Source: Ms. Kim McGaughey, presentation before the joint subcommittee, 2006

Action: Legislation amending § 2.2-5208 to require FAPTs to conduct period reviews of placements.

 Best Practices: Require the Office of Comprehensive Services to develop a program to identify and incorporate state-wide best practices and Evidence Based Practices.
Source: Joint Legislative Audit and Review Commission, *Review of the Comprehensive* Services Act (1998); Ms. Kim McGaughey, Presentation before the Joint Subcommittee, 2007

Action: Legislation amending § 2.2-2649 to require the Office of Comprehensive Services to develop such a program.

10. Administrative Funds: Increases appropriations for local CSA program administrative funding by \$2.5 million to enable local programs to employ a CSA coordinator without relying on discretionary local funding. Local allocations should be adjusted for differences in caseload.

**Source:** Joint Legislative Audit and Review Commission, *Evaluation of Children's Residential Services Delivered Through the Comprehensive Services Act* (2006); Dr. Brian Meyer, Presentation before the Joint Subcommittee, 2006

Action: Budget amendment allocating funds.

11. **Recalculate Funding Allocations:** Require that the CSA funding allocation be recalculated after each decennial census, to ensure that funding allocations more closely mirror community needs.

Source: Dr. Brian Meyer, Presentation before the Joint Subcommittee, 2006

Action: Legislation amending § 2.2-5211 to add new subsection (C) requiring decennial recalculation of the funding formula.

#### **Data Collection**

Data Collection Standards: Require the Office of Comprehensive Services to develop data collection standards for a client specific database to include: individual participant characteristics, service utilization and costs, and outcomes.
Source: Joint Legislative Audit and Review Commission, Evaluation of Children's Residential Services Delivered Through the Comprehensive Services Act (2006)

Action: legislation creating a new section regarding data collection. This section could include the requirement that OCS develop data collection standards <u>and</u> that OCS collect various types of information.

- 13. **Data Collection Child-level Data Set:** Require the Office of Comprehensive Services to include in it's child-level data set:
  - A field identifying the facility in which each child has received residential care, in order to determine each facility's effectiveness.
  - A field to indicate the circumstances under which each child ends each service and exits the CSA program, in order to better measure child outcomes at the State and local levels.

Require the Office to report on the financial and staffing resources needed to add an additional field at the child-level data set to the Chairmen of the Senate Finance Committee, the House Appropriations Committee, the Senate Rehabilitation and Social Services Committee, and the House Health, Welfare and Institutions Committee. **Source:** Joint Legislative Audit and Review Commission, *Evaluation of Children's Residential Services Delivered Through the Comprehensive Services Act* (2006)

Action: Legislation creating new section re: data collection (see above); include these requirements.

14. Data Collection - Cost of Services: Require the Office of Comprehensive Services to collect information on the nature and cost of services provided to the population of at-risk and troubled children identified as within the scope of the CSA program.
Source: Joint Legislative Audit and Review Commission, *Evaluation of Children's Residential Services Delivered Through the Comprehensive Services Act* (2006)

Action: Legislation creating new section re: data collection (see above); include these requirements.

15. Data Collection - Information on Residential Care Providers: Require the Office of Comprehensive Services to (i) collect information about services provided by residential care providers, and (ii) track and report performance on a standard set of outcome measures.

**Source**: Joint Legislative Audit and Review Commission, *Evaluation of Children's Residential Services Delivered Through the Comprehensive Services Act* (2006)

Action: Legislation creating new section re: data collection (see above); include these requirements.

16. **Data Collection - Report Expenditures:** Require the Office of Comprehensive Services to report all expenditures associated with serving children who receive pool-funded services. These expenditures should include the cost of (1) all services purchased with pool funding, (2) treatment foster care case management and residential care funded by Medicaid, (3) child-specific payments made through the Title IV-E program. In addition, budget language should be included under each of the respective agencies identifying Medicaid and Title IV-E funding streams used to provide services for children who also receive pool-funded services.

**Source:** Joint Legislative Audit and Review Commission, *Evaluation of Children's Residential Services Delivered Through the Comprehensive Services Act* (2006)

Action: Legislation creating new section re: data collection (see above); include these requirements.

### **Development of Community-Based Services**

17. **Innovative Community Service Grants:** Provide additional funding for Innovative Community Services Grants, to allow more local CSA programs to benefit from State investment in new services.

**Source:** Joint Legislative Audit and Review Commission, *Evaluation of Children's Residential Services Delivered Through the Comprehensive Services Act* (2006); Ms. Kim McGaughey, Presentation before the joint subcommittee, 2007

Action: Budget amendment.

18. **Reinvestment of Funds:** Allow localities that spend less than their total allocation of funds in one year to keep the funds, to be reinvested in the development of new services to address critical service gaps in their communities.

**Source:** Joint Legislative Audit and Review Commission, *Evaluation of Children's Residential Services Delivered Through the Comprehensive Services Act* (2006); Ms. Kim McGaughey, Presentation before the joint subcommittee, 2007

Action: Legislation amending § 2.2-5211 to allow localities to keep and reinvest funds (alt. Budget amendment ... localities that do not use full allocation may keep the allocation and reinvest in community based services)

Pooling of Funds: Allow localities to pool funds to start up services that a single community could not or would not fund alone.
Source: Ms. Kim McGaughey, Presentation before the joint subcommittee, 2006

Action: Legislation amending § 2.2-5206 to allow CPMTs to enter into agreements with other localities to pool funds to start up services.

20. Prevention Programs: Providing funding to support development of prevention programs, to limit need for CSA funding.
Source: Mr. Phil Bradshaw, Local Government Representative; Presentation before joint Subcommittee, 11/2006

Action: Budget amendment.

#### **Regulation of Children's Residential Facilities:**

21. Application and Licensing Fees: Require the Office of Interdepartmental Regulation to collect application or licensing fees commensurate with the cost of processing those applications, and earmark those fees for a training fund for residential providers. Source: Joint Legislative Audit and Review Commission, *Evaluation of Children's Residential Services Delivered Through the Comprehensive Services Act* (2006)

Action: Legislation amending § 63.2-1837

22. Business Needs Assessment: Direct the Office of Interdepartmental Regulation to require that new applicants submit a business needs assessment demonstrating a need for the services in the intended location along with an application for licensure. Source: Joint Legislative Audit and Review Commission, *Evaluation of Children's Residential Services Delivered Through the Comprehensive Services Act* (2006)

Action: Legislation amending § 63.2-1837

23. Guidelines - Systematic Deficiencies and Enforcement Actions: Require the Office of Interdepartmental Regulation to establish clear guidelines for issuing systematic deficiencies and taking enforcement actions based on the scope and severity of violations. Source: Joint Legislative Audit and Review Commission, Evaluation of Children's Residential Services Delivered Through the Comprehensive Services Act (2006)

Action: Legislation amending § 63.2-1837

24. **DOE Role in Regulation of Facilities:** Revise the Department of Education's role to require the Department to license and regulate the educational component of residential schools only. Transfer the Department of Education's budget and staffing allowance associated with regulating the non-educational components of residential schools to the regulatory agencies that are assigned primary responsibility for licensing and regulating the non-educational components of residential schools.

**Source:** Joint Legislative Audit and Review Commission, *Evaluation of Children's Residential Services Delivered Through the Comprehensive Services Act* (2006)

Action: Legislation.

#### **Increasing Access to Foster Care**

- 25. Require the Department of Social Service and the CSA's State Executive Council and State and Local Advisory Team, in consultation with representatives of Virginia's private child placing agencies, to conduct cost-benefit and feasibility analyses of five options to increase the number of regular foster families:
  - (1) issuing a request for proposals to recruit and train foster families,
  - (2) increasing the stipend paid to regular foster care families,
  - (3) establishing a tiered stipend structure that increases based on the needs of the individual child,
  - (4) expanding the public sector's capacity to recruit, train and support foster families, and
  - (5) outsourcing the support and case management of children in regular foster families to private child placing agencies.

The results of these analyses should be presented to the Secretary of Health and Human Resources, the House Committee on Health, Welfare and Institutions and the Senate Committee on Rehabilitation and Social Services no later than June 30, 2008. **Source:** Joint Legislative Audit and Review Commission, *Evaluation of Children's Residential Services Delivered Through the Comprehensive Services Act* (2006)

Action: Study resolution.