# **Paradigm Shift in CSA**

Joint Subcommittee Studying the Comprehensive Services for At-Risk Youth & Families

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## **CSA Statutory Framework**

#### Purpose

- Improve outcomes for youth & families
- Control rate of growth in expenditures

### Collaborative system of services & funding

- Child centered
  - Family focused
- Community based
- Cost effective



## **CSA Statutory Framework**

#### **Preserve & strengthen families**

- Enable children to remain in homes, schools & communities when possible
- Provide services in least restrictive environment that effectively & appropriately meets needs
- Protect child welfare & public safety

### Simplify funding

- Consolidate categorical funding across agencies
- Place authority & accountability with community teams
- Provide communities greater flexibility in use of funds

## **CSA Expenditures Statewide**

While CSA state pool expenditures increased steadily for state and local governments\*.... (\$104.6 million in 1994 - \$295 million in 2006)



\* In FY06, the average local match was 36%; the average state match was 64%. Local match ranged from 19% to 53%.

Hampton CSA system has controlled CSA pool costs through serving children in the community (\$4 million in 1997 to \$3.6 million in 2005).



 While statewide the average unit cost for all CSA services increased, Hampton's decreased.



## **CSA Expenditures Statewide**

### While one out of every four CSA children ...

- 4,275 children were placed in residential care at some point during the year.
  - Costing almost \$200 million in state, local & Medicaid funds on residential care for CSA children, not including federal IV-E and other Medicaid expenditures paid during these placements.
    - Over \$133 million in CSA pool funds spent on residential care, representing almost half (45%) of all CSA expenditures (\$295 million)
    - An additional \$66.5 million in Medicaid expenditures spent on CSA children in residential treatment facilities and group homes.

## **CSA Expenditures Statewide**

While residential care services are 45% of CSA costs...

18% residential services (residential treatment facilities, group homes, psychiatric hospitals), representing almost half of costs.



### Hampton community services are 43% of CSA costs

	<u>Services</u>		Expenditures	
	<u>Hampton</u>	<u>State</u>	<u>Hampton</u>	<u>State</u>
Residential care	4%	18%	13%	45%
Community services	42%	31%	43%	9%
Family foster homes	39%	24%	15%	5%
Therapeutic foster	3%	11%	3%	17%
Special ed private day	7%	9%	20%	15%

### Array of community services in homes & schools

- Comprehensive assessments
- Crisis intervention/stabilization
- Natural family/community supports
- Short-term emergency necessities
- Family support/education
  - Respite care
- Specialized wrap around services
- Intensive in-home services
- Behavioral aides
- School-based services

- After school services
- Supervised social/recreational
- Mentoring
- Individual, group, family therapy
- Substance abuse services
- **Therapeutic day treatment**
- Vocational services
- Independent living services
- Medical management
- Care coordination

# **CSA Expenditures Increasing**

CSA paying costs no longer reimbursed by federal government

- Fewer children eligible for federal Title IV-E funds
- Medicaid change in Federal Deficit Reduction Act
  - Definition of case management in treatment foster care
  - Estimated \$11.6 million transferring to CSA
- Bringing state into compliance on custody relinquishment
- Increased number of children in CSA
- More children in restrictive, costly services
  - ♦ Residential care
  - Special education private day placements

Categorical System Agency silos Reactive & crisis-oriented — Assess & intervene earlier Blame/ignore family Restrictive & intensive services → Family & community services Child out of home/community —> Child in home/community Fragmented; no one accountable  $\implies$  Care coordinator for child Agencies protecting resources —> Pooling resources Lack of accountability

### System of Care

- Collaborative teams
- Engage family as partners

  - Tracking outcomes

### Initiatives & momentum to bring children home

- First Lady's "For Keeps" Initiative
- Annie E. Casey Foundation reducing congregate care; reinvesting in community services
- Innovative Community Services Grants
- DMHMRSAS System of Care Grants
- Commission on Youth's & DMHMRSAS conference
- CSA results accountability
- DMAS Federal 5 year grant
- Chief Justice's Commission on Mental Health Reform

### **Commission on Youth & DMHMRSAS Conference**

- Themes
  - Strengthening family & youth voices
  - Implementing an effective system of care in your community
  - Evidence based & promising practices within systems of care

#### **550** participants

- National, state, local & family presenters
  - Effective system of care models (Wraparound Milwaukee; Dawn Projects in Indiana, Ohio and Maryland)
  - Strength based assessments & creative wrap around services
  - Permanency for foster care youth
  - Evidence based practices & tools
  - Community needs assessments
  - Assessing system performance
- Session with local government officials

### **CSA Results Accountability**

- Tracking child & family outcomes
  - CANS assessment instrument
    - Child & family functioning
    - Child progress in school
    - Family engagement
  - Revising CSA data set; link to other agency outcome measures?
    - Permanency outcomes DSS
    - Recidivism DJJ
    - Education outcomes DOE??
    - Employment VEC?
- Using data & incentives: transition to community care
  - Reduce number of youth in residential care & special education day placements who can be effectively served in home/school
  - Reduce length of stay
  - Increase use of community services

### DMAS Federal 5 year grant: projected December 1 start

- Goals
  - Shorten stays in psychiatric residential treatment facilities
  - Expand community services
  - Improve child & family outcomes
- New community services
  - Transition coordination
  - In-home services
  - Companion services (behavioral aides)
  - Training for family caregivers
  - Service facilitation
  - Respite services
  - Therapeutic consultation
  - Environmental modifications

### Chief Justice's Commission on Mental Health

Child & Adolescent Task Force recommendations

- Fund incentives in CSA to limit residential care & reinvest in community services
- Mandate services through community services boards
  - Crisis stabilization
  - Family support & respite
  - In home services
  - Day treatment
  - Psychiatric services
- Develop state policy on use of residential care
- Strengthen case management & utilization management by the CSBs with residential services
- Build partnerships with universities for best practices & evaluation









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